

# Adults and Safer City Scrutiny Panel

22 September 2015

**Time** 6.00 pm **Public Meeting?** YES **Type of meeting** Scrutiny

**Venue** Committee Room 3 - Civic Centre, St Peter's Square, Wolverhampton WV1 1SH

## Membership

**Chair** Cllr Paula Brookfield (Lab)

**Vice-chair** Cllr Patricia Patten (Con)

### Labour

Cllr Ian Claymore  
Cllr Bishan Dass  
Cllr Jasbinder Dehar  
Cllr Rupinderjit Kaur  
Cllr Linda Leach  
Cllr Lynne Moran  
Cllr Rita Potter  
Cllr Daniel Warren

### Conservative

Cllr Barry Findlay

### UKIP

Cllr Malcolm Gwinnett

Quorum for this meeting is three Councillors.

## Information for the Public

If you have any queries about this meeting, please contact the democratic support team:

**Contact** Deb Breedon  
**Tel/Email** 01902 551250 or [deborah.breedon@wolverhampton.gov.uk](mailto:deborah.breedon@wolverhampton.gov.uk)  
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# Agenda

## Part 1 – items open to the press and public

- | <i>Item No.</i> | <i>Title</i>   |
|-----------------|--|
| 1               | <b>Apologies</b>   |
| 2               | <b>Declarations of Interest</b>  |
| 3               | <b>Minutes of previous meeting (14.07.2015)</b> (Pages 3 - 6)  |
| 4               | <b>Matters arising</b>   |
| 5               | <b>Reducing Gang Harm Strategy</b><br>[To provide a presentation relating to the consultation outcomes and invite comments from the panel]   |
| 6               | <b>The Violence Against Women and Girls Strategy</b><br>[To provide a presentation relating to the consultation outcomes and invite comments from the panel]   |
| 7               | <b>Targeted Youth Support - The Youth Justice Plan 2015-16</b> (Pages 7 - 28)<br>(a) Perspectives - Youth Council<br>(b) Targeted Youth Support - Youth Offending Team<br><br>[The paper provides an opportunity for Youth Council to raise concerns about youth safety and to consider targeted youth support arrangements] |
| 8               | <b>Outcome of consultation on the future of adults short breaks services and Oxley Plus day service</b> (Pages 29 - 36)<br>[To carry out pre-decision scrutiny on the future of adult short breaks services and Oxley Plus day service.]   |

# Adults and Safer City Scrutiny Panel

## Minutes - 14 July 2015

### Attendance

#### Members of the Adults and Safer City Scrutiny Panel

Cllr Paula Brookfield (Chair)  
Cllr Ian Claymore  
Cllr Bishan Dass  
Cllr Jasbinder Dehar  
Cllr Barry Findlay  
Cllr Rupinderjit Kaur  
Cllr Linda Leach  
Cllr Lynne Moran  
Cllr Patricia Patten  
Cllr Rita Potter  
Cllr Daniel Warren

#### Cabinet Member in Attendance

Cllr Sandra Samuels  
Cllr Elias Mattu

#### Employees

Tony Ivko	Service Director - Older People
Karen Samuels	Head of Community Safety
Paul Smith	Head of Commissioning - Older People

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## Part 1 – items open to the press and public

*Item No.*    *Title*

- 1 Apologies**  
No apologies were received.
- 2 Declarations of Interest**  
There were no declarations of interest made at this meeting.
- 3 Nomination for Vice-Chair**  
Councillor Patricia Patten was nominated to serve as Vice-Chair of the Panel for the remainder of the Municipal Year.

Resolved

That Councillor Patricia Patten be elected as Vice-Chair of the Adults and Safer City Scrutiny Panel for the 2015/16 municipal year.

4 **Minutes of final meeting of the Adults and Community Scrutiny Panel (10.03.2015)**

The minutes of meeting of 10 March 2015 were approved as a correct record and signed by the Chair.

There were no matters arising from the minutes of the meeting on 10 March 2015

The panel queried the progress of discussions with residents of Duke Street residential bungalows about proposed changes. Tony Ivko, Service Director- Older People, commented that the work is on-going.

The panel queried the plans for Ekta Centre. The Service Director- Older People commented that the work is on-going and agreed to brief the panel on public feedback on plans when available.

Resolved

The Service Director, Older People to provide a briefing to the panel on the outcome of public consultation on the plans for the Ekta Centre when information is available.

5 **Prevent Duty Implications**

Cllr Sandra Samuels, Cabinet Member for Public Health and Wellbeing, introduced the report and outlined the background to the Prevent agenda and its links to the work nationally by Government aimed at stopping people from being drawn into terrorism. The Cabinet Member for Public Health and Wellbeing outlined the new responsibilities placed on the local authority and other local agencies to have due regard to preventing people from being drawn into terrorism. The Cabinet Member for Public Health and Wellbeing briefed the panel on the multi-agency partnership work.

The Cabinet Member for Public Health and Wellbeing commented that the threat level in Wolverhampton is assessed as being low risk by the Home Office.

The Cabinet Member for Public Health and Wellbeing outlined the training and E-learning packages offered to Councillors as part of their induction and other resources to provide training to raise awareness of the Prevent duty and responsibilities.

The Cabinet Member for Public Health and Wellbeing commented on the work of the Channel Panel, a multi-agency panel. The group is chaired by Karen Samuels, Head of Community Safety.

The panel commented on the concern about the risk of young people being radicalised in primary schools and that new responsibilities placed on schools was not discussed during a briefing on safeguarding. Furthermore, the issue is not being discussed at the school that he is a school governor.

The Head of Community Safety responded that historically, the service has struggled to engage schools in the work of Prevent. However, new responsibilities placed on schools and the inclusion of Prevent in the Ofsted inspection framework has resulted in an increased interest getting training and support. The Head of Community Safety commented on the training requests received from schools and staff available.

The panel discussed the work of the Channel Panel and the changes in the role of the Counter Terrorism Unit and the importance of agencies to consider safeguarding issues.

The panel discussed the need to extend the role of communities and engage with ethnic and religious groups. The panel discussed concerns about the use of internet and social media to radicalise young people. The panel commented that messages are aimed at all communities.

The panel commented on the statutory responsibilities placed on local authority by Government without necessarily providing the necessary resources.

Head of Community Safety explained that there is a risk of people being radicalised anywhere. The Head of Community Safety accepted the impact of deprivation on young people and explained that areas considered to be a higher risk do get extra funding.

Chief Inspector Tracey Packham discussed the use of internet filters but explained that it presents a challenge on how to monitor its use. The panel discussed the impact of deprivation and the importance of engaging with all communities.

The panel queried the future funding for a post for £35,000 at the end of the fixed term contract. Head of Community Safety explained that the situation about future funding would be reviewed at the end of contract with Safer Wolverhampton Partnership.

The panel queried the assessment by Home Office about Wolverhampton being a low risk and expressed concern about incidents at football grounds and the need to monitor.

The Chief Inspector explained that the assessment of risk by the Home Office is based on historically low referrals to Prevent and Channel Panel. The Chief Inspector commented on the links with police forces across the midlands to ensure a consistent approach and the benefits of sharing of local intelligence about new risks. She commented on the use of local profile data produced by the West Midlands Counter Terrorism Unit. The Head of Community Safety added that work is now being undertaken to coordinate a Black Country approach to tackling this issue.

The panel queried the range of resources and support available to support the delivery of Prevent locally, produced by the Home Office. Head of Community Safety explained the material is not currently available but when published it will help to support the delivery of the Prevent programme locally.

Resolved:

The panel welcomed the report.

6 **Exclusion of press and public**

Resolved:

That, in accordance with Section 100A (4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business as they involve the likely disclosure of exempt information falling within paragraph 3 of Schedule 12A to the Act relating to the financial or business affairs of any particular person (including the authority holding that information).

7 **Better Care technology and strengthening support at home**

Councillor Elias Mattu, Cabinet Member for Adults, introduced the report and explained the reasons for introducing community reablement based services. The Cabinet Member outlined the themes of the strategy and the priorities that will help to promote independence and support people in their own home.

Resolved:

1. The panel supported all the recommendations in the report.2. The panel requested that a progress report is presented to future meeting about the impact of the changes detailed in the report.

The meeting closed at 19:28



# Adults & Safer City Scrutiny Panel

22 September 2015

<b>Report title</b>	Targeted Youth Support – The Youth Justice Plan 2015-16
<b>Cabinet member with lead responsibility</b>	Councillor Val Gibson
<b>Wards affected</b>	All
<b>Accountable director</b>	Linda Sanders, People
<b>Originating service</b>	Youth Offending Team (YOT)
<b>Accountable employee(s)</b>	Sally Nash, Head of YOT Tel: 01902 553722 sally.nash@wolverhampton.gov.uk
<b>Report to be/has been considered by</b>	People Leadership Team – 24.8.15 Safer Wolverhampton Partnership 7.8.15

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## Recommendation(s) for action or decision:

Scrutiny Panel is recommended to:

1. Consider the corporate implications of the Youth Justice Plan and the contribution made by the Youth Offending team to Community Safety and how that can be supported.

## **1.0 Background**

- 1.1 Under the Crime and Disorder Act 1998, each Local Authority Area is required to have in place Youth Offending Team (YOT) arrangements. Central government provides a grant to support local Youth Justice Services via the Youth Justice Board (YJB) which sits within the Ministry of Justice. A condition of the grant which for Wolverhampton totals £581,100 is the preparation of an annual Youth Justice plan which is prepared in accordance with current YJB requirements.
- 1.2 This plan has been drafted, approved and amended through a number of channels including the strategic YOT Management Board and the Safer Wolverhampton Partnership. The plan has been submitted for YJB approval and will be filed in the Parliamentary Library. Locally, an action plan will underpin it.
- 1.3 The YJ Plan highlights recent performance and key priorities for the future. On this occasion it was permitted to submit a two year plan providing the priorities and resourcing are reviewed half way through this period.

## **2.0 YOT Performance and local youth crime**

- 2.1 For a number of years, Inspection, Youth Justice Board quarterly reviews, standards compliance audits and performance data have confirmed that Wolverhampton YOT performs at a high level. This Youth Justice Plan celebrates this level of achievement but also identifies the challenges ahead particularly in a climate of austerity.
- 2.2 YOTs are required to report to central government on three key performance targets currently, and they are the number of First Time Entrants into the system, the number of young people serving custodial sentences and the rate of Reoffending.
- 2.3 The number of First Time Entrants into the Youth Justice system in Wolverhampton has consistently fallen over the last five years. In part this is a reflection of government policy, but it is also a result of interventions with young people who are identified and targeted for diversion because they are at risk of offending. In the current climate of austerity the YOT partnership has strived to continue to prioritise this aspect of Early Help as it is recognised that it has tremendous benefits both for young people but also for the community.
- 2.4 Legislation changed in 2013 pulling more children and young people out of the Courts system, utilising a different system called 'Out of Court Disposals' (O OCD). There are three main tiers of O OCD, which involved cautioning with enforced intervention, cautioning with voluntary intervention and Community Resolutions which involve a restorative approach to offending., The local YOT partnership works successfully together, including the Police and staff seconded into the YOT to increasingly provide interventions to these young people to assist them address their offending behaviour and understand the impact of their offending on direct victims and wider society.



- 2.4 The numbers of young people from Wolverhampton in custody are very small, and these outcomes are the result of very serious offending. There is a very successful well managed Intensive Surveillance and Support Scheme that manages higher risk young people in the community in Wolverhampton.
- 2.5 Contrary to popular media coverage and public perception, youth crime is decreasing. Reoffending is also decreasing and compares well with statistical neighbours. A problem with reoffending rates is that because the cohort is tracked retrospectively it is difficult to have a current picture of what local trends and concerns are from historic data. The YOT partnership is working to implement a more current toolkit that will provide more current data.
- 2.6 It is recognised from the local Strategic Assessment and from anecdotal feedback that fear of crime and perception of increasing risk is a major challenge in our community. Restorative processes that were previously pioneered within YOTs are now becoming more widespread and embedded in the practice of other agencies including the Police, The dialogue and exchange between victim and offender can provide a very powerful experience for both, giving victims closure on past events but also an understanding of the context of the crime they experienced. For an offender to have to face, explain and apologise to their victim for the harm they have caused, and also understand more of the harm that has been caused, can be a major contributor to desistance from offending.
- 3.0 **Local concerns**
- 3.1 In preparing this report to share the Youth Justice Plan, there is also an awareness of some of the concerns raised by the Youth Council.
- 3.2 As part of its statutory duties, the YOT is required to contact all identified victims of youth crime to ascertain their views and potential contribution to a Restorative process. The YOT is not resourced to provide on-going counselling support to victims of youth crime but can signpost to other services. There is an ongoing gap in direct services for young victims of crime in Wolverhampton. However, the newly established Victims Fund from the local Police and Crime Commissioner may offer cross area funding for the development of this type of service.
- 3.3 The YOT supports the work of the Antisocial Behaviour Unit. Recent legislative changes have changed some of the approach and interventions available to address this behaviour and the YOT provides work to divert young people from the Court sanction of an injunction and also interventions for those made the subject of a Criminal Behaviour Order.
- 4.0 **Financial implications**
- 4.1 The gross partnership pooled budget for 2015/16 for the Youth offending Service is £2.4 million. Following the deduction of partnership income contributions and other in-kind contributions of £961,000 from partners the approved net budget for the Council for the Youth Offending Service is £1.4 million

- 4.2 A breakdown of the partnership pooled budget for the Youth Offending Service is shown in the attached Youth Justice Plan 2015-2017.

[NM/14092015/T]

## **5.0 Legal implications**

- 5.1 The YOT services are mandated in legislation and oversee statutory court orders. It is a requirement for every area in England and Wales to have YOT services.

[AP/14092015/L]

## **6.0 Equalities implications**

- 6.1 The YOT provides services for some of the most vulnerable young people in society both as offenders, and also as victims of crime. There is significant disproportionality in the Youth Justice system and African Caribbean young men are far more likely to be represented in our custodial population than their white peers. This YOT is currently working with the YJB to investigate further how this factor can be addressed.

## **7.0 Environmental implications**

- 7.1 There are no environmental implications.

## **8.0 Human resources implications**

- 8.1 YOT staff work to WCC terms and conditions or to their seconding agency. The experience of managing a multidisciplinary team is useful in the development of other initiatives such as the MultiAgency Safeguarding Hub.

## **9.0 Corporate landlord implications**

- 9.1 There are no corporate landlord implications although the YOT is subject to the WCC Future Space initiative.

## **10.0 Schedule of background papers**

- 10.1 A paper was presented to the SWP Board on 14.8.15.



# **WOLVERHAMPTON YOUTH OFFENDING TEAM**

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## **YOUTH JUSTICE PLAN 2015-2017**

## Introduction

The aim of the Youth Justice system is to prevent offending and reoffending. Multiagency Youth Offending Teams (YOT's) comprise staff from partner organisations who work together in co-location to improve outcomes for children and young people and enhance the safety of the community. This plan sets out how Youth Justice Services are provided and resourced in Wolverhampton which has a strong track record of delivery and improvement against government targets.

During 2014/15 the YOT worked with 286 young offenders who had committed 543 offences. In addition the YOT is aware of the increasing number of Community Resolutions issued and in 2014/15 there are 260 of these outcomes recorded. The local YOT partnership is working to widen our ability to offer responses to those young people on the cusp of the more formal Youth Justice system.

Within Wolverhampton, the last year has presented significant challenges for all partners involved in delivering Youth Justice Services given the widespread austerity programme and reduction in resourcing. The local YOT partnership has worked hard to try to ensure that frontline services are sustained to the high quality that produces better quality outcomes. In June 2015 the local YOT Management Board was able to sign off our previous costed Youth Justice Plan and noted the following achievements:

- In respect of reoffending rates, Wolverhampton sustains a good level of performance against national comparators, with both the binary and frequency rates being ahead of national average.
- The number of young people entering the Youth Justice System has not increased and previous significant reductions have been sustained.
- The number of young people in Wolverhampton receiving custodial sentences is very low, and the local YOT Management Board is satisfied that those who are within the Secure Estate received proportionate sentences appropriate for their own safety and that of the Community.
- Efforts to improve service user participation in shaping our services is progressing and we now have an electronic feedback system in place that young people can utilise to routinely share their feedback with us.
- The Youth Justice Board National Standard audit demonstrated a very high level of compliance with standards of work particularly with young people subject to Community Sentences and this YOT was commended for its performance.

- The YOT has been a key player both strategically and operationally in the delivery of our 'Troubled Families' programme contributing to the successful completion of the Phase One programme.
- Working with partners in Children' Social Care, the YOT has piloted the 'Supporting Adolescents in Families'
- The YOT has continued to respond to the growing need for diversionary schemes to constructively occupy young people and provide positive choices. In the last year we have progressed a bike project involving both cycling and maintenance, a music Arts College summer programme and a healthy lifestyles programme including cooking and preparing food.
- The YOT has refreshed and re-designed its 'Risk and Vulnerability Strategy and Policy' to ensure it is fit for modern purpose and addresses current features of concern including the PREVENT agenda and Child Sexual Exploitation. The document has been commended by the Youth Justice Board for providing a comprehensive yet accessible approach.
- The YOT contributed to the Regional approach to reviewing Restorative Justice delivery. Locally we are improving the diversity of its Indirect Reparation offer but also looking to improve the number of face to face victim/offender encounters.
- The YOT has greatly improved its performance in respect of ensuring documents necessary to safeguard young people entering the Secure Estate are transmitted in a timely and appropriate manner.
- Staff training has focussed on key challenges including Learning from Serious Case Reviews, PREVENT, Restorative conferencing, work with Harmful Sexual Behaviour, training students and management.
- As part of our membership of the local Children's Safeguarding Board, the YOT completed a Section 11 Audit with an accompanying action plan against which we have achieved our milestones.
- The YOT has also utilised the findings from a recent Thematic Inspection into Resettlement to inform the development of our work with the Secure Estate and to improve our National Standards of delivery.
- The YOT has been instrumental in the development of a multiagency Youth Crime Prevention group which has facilitated for this summer a joined up approach to funding and oversight of a summer programme of activities.

Overall, 2014/15 was a successful year of delivery within the YOT despite the challenges within the public sector.

## Structure and governance

Under statute, a local YOT is accountable to a YOT Management Board who oversee and scrutinise the work of YOT's. Over the last year there have been significant personnel and organisational changes for most within our local partnership. In this context it has been necessary to refresh and revisit the functioning of our YOT Management Board, ensuring it is fit for purpose.

The local YMB meets at least quarterly and regularly receives performance and financial reporting in respect of the YOT. In addition 'spotlight reporting' focusses on different but particular areas of practice to give strategic partners insight into the detail and reality behind the work. The YJB local Adviser is an Observer member of the Board and provides feedback to the partnership in respect of compliance with grant requirements such as secure estate placement information and National Standards and regional or national trends in Youth Justice that should shape and inform decision making in addition to our local intelligence. Following the reconfiguration of various key YOT partnership organisations the YMB representation is being refreshed to ensure the range of interest and expertise available to oversee our Youth Justice services is the best possible. The current Chair of the Board is our local Police Superintendent which also reinforces the partnership approach to our work.

This Youth Justice Plan and the work of the YMB reports to our wider Safer Wolverhampton Partnership which will also offer governance and oversight in line with the requirements of the Crime and Disorder Act 1998. In addition the YOT Head of Service is a full member of our local Safeguarding Children's Board which ensures that the vulnerabilities of our population are also represented within that partnership. The WSCB also provides a 'critical friend' oversight to any of our YJB commissioned Community Learning Reviews that are utilised to reflect incidents of concern.

For Business purpose the YOT is located within the Children and Family Directorate of Wolverhampton City Council which places our work within the wider services for vulnerable children. The significant representation of the LAC population within our YOT cohort also requires us to work very closely with colleague services to improve outcomes for our most vulnerable young people.

## Partnership Arrangements

The YOT is well placed within Children's Services, our Safer Partnership and Safeguarding Board to ensure that wider strategic drive reflects the needs of young offenders. There are a variety of key documents and partnership fora within our local partnership which assist drive the work of the YOT:

- Local Police and Crime Plan
- Wolverhampton Children and Young People's Plan
- Wolverhampton City Council Corporate Plan
- The Safer Wolverhampton Partnership
- Children's Trust Board
- Strengthening Families Board
- Wolverhampton Safeguarding Children's Board

The YOT also leads in the local youth Multiagency Public Protection Arrangements (MAPPA) targeting those young people who have the potential to cause the most harm in our community. We have also worked alongside WSCB to refresh the arrangements in respect of those posing a risk to children (PPRC) and ensure that the right young people are identified for targeted intervention.

As the partnership strives to continue to sustain our progress in respect of minimising the number of First Time Entrants to Youth Justice, we are currently developing our delivery arrangements with the local Voluntary Sector so that we can target those young people of concern to the Police who receive Community Resolutions where youth violence and/or substance misuse are a feature of their wrongdoing. A strong partnership approach is being piloted to target these young people to ensure their risk factors are addressed in a proportionate but accessible way. It is hoped that by providing a wider partnership commissioned approach, we can ensure improved relevance and delivery to our whole population and encourage young people from ethnic minorities to engage with our services at a much earlier stage.

Since April 2015, the local YOT has taken on the management and oversight of Bilston Junior Attendance Centre. As the service is reviewed and modernised, we have been pleased that our local College, with whom we already have a strong relationship is

looking to provide some specialist activity that can contribute to our plans for a programme for which young people can achieve accreditation.

A key area of concern and development for the partnership is the step down from our statutory services to ensure that at the end of their court orders, any unmet needs of young people are addressed to avoid the 'revolving door' of re-entering the Youth Justice system. The close links with Early Help Services and Targeted Youth Support (TYS) workers will be utilised to ensure this process occurs in the community where young people live.

Wolverhampton is moving into Phase 2 of our 'Troubled Families' / Families in Focus work. The YOT has been a provider for Troubled Families and is well placed to ensure that this becomes much more of 'business as usual' work and a 'whole family' approach. We have strongly advocated for a whole family approach in relation to some of the more recent issues in the Secure Estate and have ensured that local families are informed and engaged in any concerns and improvements.

Partnership working with our local Secure Estate provider is very strong, and we have regular links and visits at both strategic and operational level. In this context we have been a regional lead in developing the implementation of ASCL reforms ensuring the two way transmission of relevant education based information between community and secure providers. We are looking to widen this approach with other Secure estate providers particularly Secure Training Centres. Following the National Standards Audit we are working to ensure that all our work is timely in respect of resettlement and that partners understand their responsibilities to help the YOT deliver. We are looking to ensure that Release on Temporary Licence/Mobility arrangements are actively used to assist the release and rehabilitation process.

The YOT has contributed to the local response and developments in relation to the SEND reforms and has been part of working groups where the needs of young people who can be in conflict with the law should be represented. The full impact of SEND reform is not yet known, but our contact with SAM panel and monitoring of EHCP implementation will be an area of focus in future YOT Management Board. We are currently refreshing our Education Training and Employment Action Plan and this work has been undertaken on a cross partnership basis.



## Resources and value for money

This plan outlines the planned financial contributions to the YOT, all of which are utilised in the delivery of Youth Justice Services. In July 2015 the YMB approved the proposed budget for the YOT.

Agency	Staffing Costs £	Payments in Kind - Revenue £	Other Delegated Funds £	Total £
				0
Local Authority	1,155,714	72,170	301,960	1,529,844
Police Service	27,360	46,500		73,860
Probation		107,395		107,395
Health Service		20,256		20,256
Police Crime Commissioner	66,000			66,000
YJB Grant	581,100			581,100
Other		19,176		19,176
<b>Total</b>	<b>1,830,174</b>	<b>265,497</b>	<b>301,960</b>	<b>2,397,631</b>

Audit certification and YMB scrutiny all confirm the appropriate use of the YJB grant which is a key resource for this YOT. In addition, all statutory partners have sustained a level of commitment to the YOT, albeit all partners have reduced their contributions to varying degrees over the last five years. This Youth Justice Plan is for 2015/17 but the financial resourcing here will only address 2015/16 and a refresh of the plan for 2016/17 will address the future budget. A key delivery gap at present is within the mental health services, but the YOT specification is part of the wider local CAMHS delivery review. West Midlands Police are providing some additional peripatetic cover to support the development of Community Resolutions.

Attached as appendices to this plan are a YOT staffing structure and profile breakdown.

The use of the resources described above is largely to assess and intervene with young people on the cusp or already within the Youth Justice system. However some resources are targeted at improving our systems and streamlining processes which is particularly important in a climate of stringency. The YOT is currently in the process of changing our software systems in order that we can be fit for purpose to take on the new Youth Justice prescribed assessment system known as ASSETplus. YOT management time and Capital reserve resources are identified to support these necessary business improvements.

This YOT has also participated in the development of restorative training for a range of practitioners, managers and volunteers and we currently have 12 personnel trained in accordance with YJB requirements. We also work staff from the Local Policing Unit many of whom are accredited in Restorative processes.

## **Risks to future delivery**

The YOT partnership has worked hard to sustain services in the current public sector climate, but clearly services are affected by disinvestment and reduction. The devolvement of the Youth Detention Accommodation budget has challenged our partnership to address the potential of secure remands efficiently and effectively. There is evidence to show that the number of YDAs in Wolverhampton is very small, however the fact that those young people need to be detained in the more expensive provision has budgetary implications and the devolved grant for 2015/16 is anticipated to be fully utilised by September 2016 leaving a shortfall for the rest of the year.

Within the small numbers of young people we have in Secure Estate, we recognise the disproportionality of representation, as well as the under-representation of engagement with preventative services. A key challenge to the partnership is the engagement with those who are most disaffected particularly when this requires creative and potentially more expensive resources. The YOT partnership is seeking to innovatively use the strong partnership links in Wolverhampton to creatively address these presenting needs. The development of the local Housing Protocol is also a useful tool to address the urgent accommodation crisis that often befalls young people appearing before the courts. The YOT is also a key player in the development of the local 'Edge of Care' Services which will seek to ensure young people stay with their families safely and constructively.

## **Key Priorities going forward**

This strategic plan is supported by a forward looking action plan which will be regularly monitored by the YOT Management Board and refreshed in 2016/17. The action plan will focus around our key forward looking priorities.

**For 2015/16 our key priorities are:**

**1. Internal Processes, Quality Assurance and Business Support:**

- Migration onto new software system that is fit for future business purpose
- Anticipation of Her Majesty's Inspection within the next nine months
- Sustaining our audit culture and continued quality assurance process

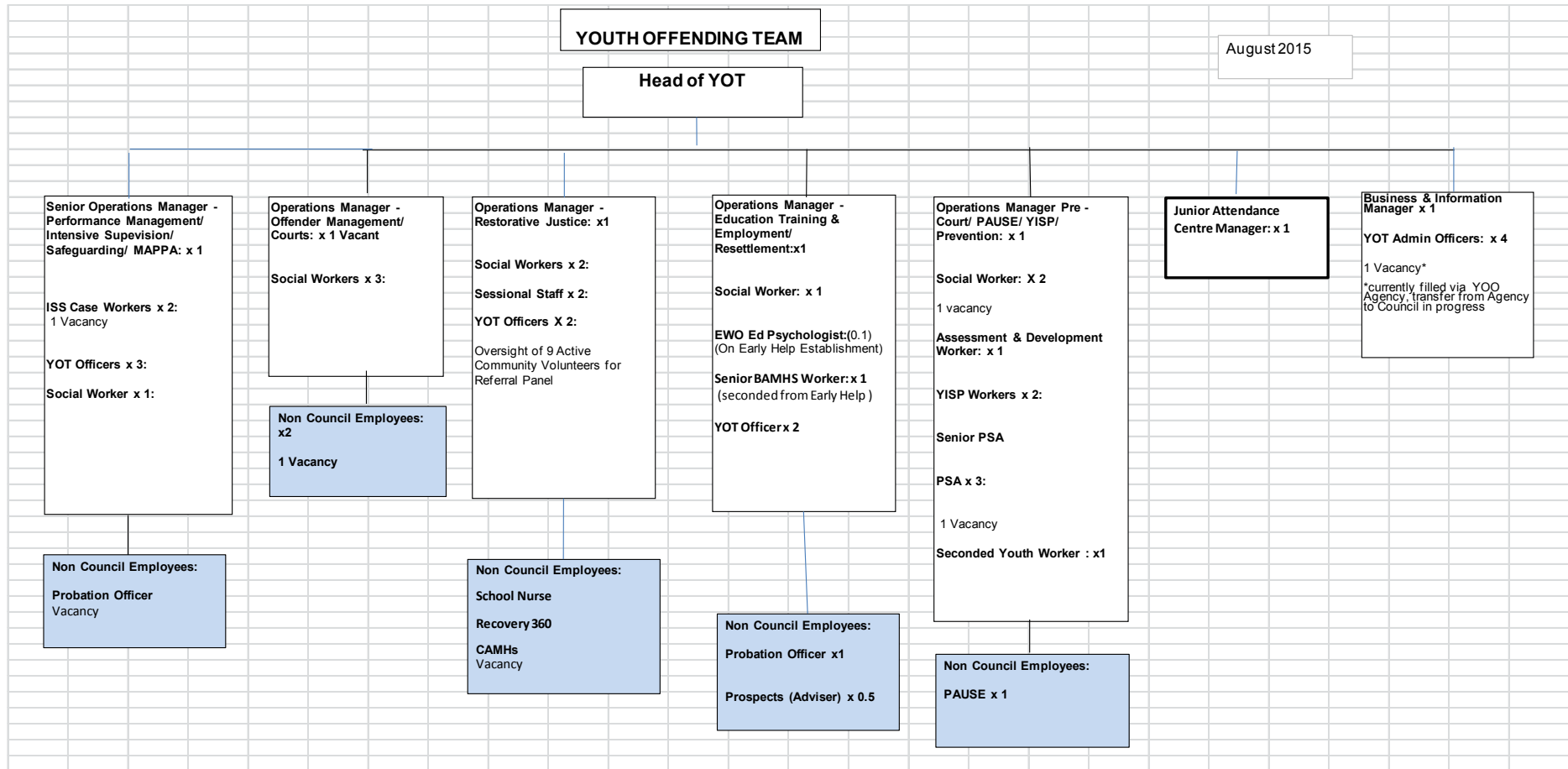
**2. Response to changes in legislation:**

- Developing a partnership response to targeted 'Out of Court disposals' to prevent progression in the YJ system
- Offering interventions and response to the new requirements of the Antisocial Behaviour legislation
- Ensuring the YOT fulfils its duties under the SEND education reforms

**3. Supportive and proportionate responses to changes in local practice:**

- Contribute to the local Transformation of Children's Services and ensuring that services are 'joined up' to ensure smooth transitions in and out of Youth Justice interventions
- Contribute to the local development of Edge of Care Services ensuring that young people can stay safely within their own families wherever possible
- Work to implement the revised approach to Gangs and Youth Violence as outlines in the recently revised SWP Gangs Strategy
- Modernise our local Attendance Centre to provide appropriate and proportionate interventions with young people
- Develop our links with schools to address the mutual inclusion agenda
- Support the increasing focus on Child Sexual Exploitation, being an active member of the efforts to address the local concerns through initiatives such as MASE meetings

- Ensure safeguarding remains at the heart of what we do and refresh our Section 11 Audit Action Plan.



**Appendix 1**



**Staffing of the YOT by Gender / Ethnicity**

Ethnicity	Managers Strategic		Managers Operational		Practitioners		Administrative		Sessional		Student		Volunteer		TOTAL	
	M	F	M	F	M	F	M	F	M	F	M	F	M	F	M	F
White British		1	1	1	8	15		2					2	7	11	26
White Irish			1		1										2	0
Other White															0	0
White & Black Caribbean						1									0	1
White & Black African															0	0
White & Asian															0	0
Other Mixed															0	0
Indian				1		3		2							0	6
Pakistani															0	0
Bangladeshi															0	0
Orther Asian															0	0
Caribbean				1	1	3		2	1	1			2	1	4	8
African															0	0
Other Black						1									0	1
Chinese															0	0
Any other ethnic group															0	0
Not Known															0	0
<b>TOTAL</b>	<b>0</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>10</b>	<b>23</b>	<b>0</b>	<b>6</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>4</b>	<b>8</b>	<b>17</b>	<b>42</b>

Appendix 2



**Staffing of the YOT by Employing Agency**

Type of Contract	Strategic Manager (PT)	Strategic Manager (FT)	Operational Manager (PT)	Operational Manager (FT)	Practitioners (PT)	Practitioners (FT)	Administration (PT)	Administration (FT)	Sessional	Students / Trainees	Volunteers	TOTAL
Permanent		1		5	2	21		5	2			36
Fixed-Term												0
Outsourced						2		1				3
Temporary												0
Vacant					0.5	2						2.5
Seconded Children's Services												0
Seconded Probation						2						2
Seconded Police						1						1
Seconded Health (Substance Misuse)						1						1
Seconded Health (Mental Health)												0
Seconded Health (Physical Health)						1						1
Seconded Health (Speech/Language)												0
Other/Unspecified Seconded Health						0.5						0.5
Seconded Education						1						1
Seconded Connexions					0.5							0.5
Seconded Other												0
<b>TOTAL</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>5</b>	<b>3</b>	<b>31.5</b>	<b>0</b>	<b>6</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>48.5</b>
Disabled (self-classified)												0



Appendix 3

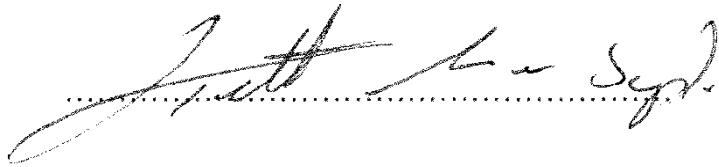


**Number of Staff Trained in Restorative Justice**

No. of Trained YOT Operational Managers	No. of Trained YOT Restorative Staff	No. of Trained YOT Voluntary Staff	TOTAL No. of Trained Staff
6	6	12	24

Wolverhampton Youth Justice Plan 2015/17

As Chair of the YOT Management Board I confirm approval of the above plan and action plan

A handwritten signature in black ink, appearing to read 'Keith Fraser', is written over a horizontal dotted line. The signature is cursive and fluid.

Superintendent Keith Fraser West Midlands Police

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# Adults Scrutiny Panel

## 22 September 2015

<b>Report title</b>	Outcome of the consultation on the future delivery options for Oxley Day Centre and Adults short breaks service	
<b>Cabinet member with lead responsibility</b>	Councillor Elias Mattu Adults	
<b>Wards affected</b>	All	
<b>Accountable director</b>	Linda Sanders, People	
<b>Originating service</b>	Commissioning (Disabilities & Mental Health)	
<b>Accountable employee(s)</b>	Kathy Roper Tel. Email	Commissioning Team Manager 01902 550975 Kathy.roper@wolverhampton.gov.uk
<b>Report to be/has been considered by</b>	List any meetings at which the report has been or will be considered, e.g. Strategic Executive Board Cabinet	15 <sup>th</sup> September 2015 21 <sup>st</sup> October 2015

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### Recommendation(s) for action or decision:

The Panel is recommended to approve:

- The All Age Disability In House Provider decommissions the service at Oxley Day Centre and provides the services across the city in community venues which will improve outcomes for individuals.
- The All Age Disability service decant from the Oxley site including Oxley Moor House.
- The sites are declared surplus by the People Directorate and appropriated to the Corporate Landlord to manage as surplus assets and deal with the progression of their future use / disposal.
- The All Age Disability In House Provider Service relinquishes its lease with Corporate Landlord for the use of the Pathways to work Site in Steele Drive, Bushbury.
- The All Age Disability In house provider merge the service provision for adult short breaks from the Ernest Bold and Swan Bank sites. The new merged service provision will be delivered from the council owned Ernest Bold site.

## 1.0 PURPOSE

- 1.1 The purpose of the report is to outline the consultation that has been undertaken about the future options for:
- Support Plus day service currently delivered from a number of sites across the City including:
  - Oxley Day Centre
  - Pathways to work service at Bushbury woodcraft centre in Steele Drive
  - Adult Short breaks services delivered from two sites within the City.
- 1.2 The report outlines the comments received during the consultation and makes recommendations about the preferred options for the services.

## 2.0 BACKGROUND

- 2.1 In March 2014 Cabinet agreed that work could begin to look at the future options for all in-house services. This report provides information about the outcome of the consultation on three specific services that support people with disabilities.
- 2.2 The Support Plus service provides support for adults with a learning disability who have complex needs. When it was first commissioned it supported up to 150 people per day. At present 25 adults with a learning disability and high support needs access the service. It operates from Oxley Day Centre, Aldersley Leisure Village and Pendeford Hub. Oxley Day Centre is the last of the old style adult day training centres still operational in Wolverhampton.
- 2.3 The Pathways to Work service is managed through the Action for Independence service based at Albert Road and offers sheltered vocational training and activities at its Bushbury Woodcraft base.
- 2.4 The adult short break service is delivered from two sites within the city; Ernest Bold Court (Bilston) which is council owned and Swan Bank (Penn) which is leased from Golden Lane Housing Association.
- 2.5 The current short break service follows a residential model for people who stay overnight or for a number of days. Ernest Bold Court currently supports up to six people at a time with appropriate staffing. Swan Bank is a smaller building and can support up to four people at a time with appropriate staffing. The two services combined have the capacity to support up to 10 service users per night. Data analysis shows that over a 12 month period the average nightly usage across both of the service stood at six. The on-going transformation and service reconfiguration of Learning Disability services and the use of alternative models of care including the adult shared care service being externalised are some of the reasons why adult short break service is underutilised.

### 3.0 CONSULTATION PROCESS

- 3.1 A full 12 week consultation started on the 8<sup>th</sup> June 2015 about the future delivery of the three services, and it was entered onto the council consultation and engagement database. The consultation focused on the following options:
- The council decommissions Oxley Day Centre and associated buildings on the site and continues to deliver the support plus service from a range of smaller, more modern fit for purpose facilities. The service would relinquish the whole of the Oxley site to allow it to be included in the Corporate Landlord asset disposal programme.
  - The council ceases delivery of its Pathway to Work service from Bushbury Woodcraft and refers the remaining users of this service into the most appropriate of the following services; enablement, supported employment and community based activities. The All Age Disability provider relinquishes the lease of the site and it is returned to the Corporate Landlord's portfolio.
  - Wolverhampton City Council provides its overnight adult short breaks in just one place at Ernest Bold Court. This proposal would entail a restructure of staff and reduction in posts.
- 3.2 In total 171 people engaged in the consultation process which is 38% of the people invited to participate.
- 3.3 89 staff affected by the proposals across short breaks, support plus, community day opportunity and Bushbury Woodcraft services were involved in the consultation. Employees were invited to attend one of nine consultation briefing sessions meetings and were also able to give comments back via the consultation feedback forms.
- 3.4 The council commissioned Changing Our Lives to provide independent support to users of the services who were identified as not having a family member or carer to support them to understand the consultation information.
- 3.5 In addition a number of events were held with interested stakeholders including Wolverhampton Mencap and the Omega Carers Group forum.
- 3.6 During the consultation officers also promoted the use of personal budgets and direct payments as a way of maximising choice and control in line with the duties contained within the Care Act 2014. Full copies of the consultation reports are available via the links beneath; [Consultation Report - Day Opportunities v2 11\\_08\\_15.doc](#)  
[Consultation Report - Short Breaks 100915 v5.doc](#)

## **4 OUTCOME OF CONSULTATION**

### **4.1 Oxley Day Centre and Pathways to work**

- 4.1.1 People who used services and their carers recognised the positive improvements that the proposal will deliver. They were, however, concerned about the reasons for the change and were anxious about the implementation of the proposed changes.
- 4.1.2 The ability to exercise choice is positive and was seen as very important to those people that participated. It was felt that the changes should benefit everyone and bring increased and better choices, with opportunities to meet new people and have different experiences. It was acknowledged by some that the transition of current Oxley's users to new sites must be done appropriately and with minimum disruption. Finally it was proposed that diversity and integration should be promoted and general community groups should be encouraged to utilise services alongside existing users.
- 4.1.3 As is normal when undertaking a consultation on proposed changes to service provision there were areas of concerns expressed by family carers, these included; Constant changes can cause upset to service users and impacts negatively on their quality of life and has created a level of mistrust with carers. Closing Oxley Day Centre and changing service provision means users could be separated from their friends and staff they have built relationships with and who are able to meet their needs. A number of participants in the consultation felt that the priority for the Local Authority is making savings and not the wellbeing of users. However it was pointed out throughout the consultation that the quality of service provision would be improved and that during the transition into new venues the people who use the Support Plus service at Oxley will continue to be supported by their current staff team to minimise disruption and help them adjust to the changes of venue.

### **4.2 The Adult Short Breaks service**

- 4.2.1 Feedback on the proposal to decommission the service at Swan Bank and for the council to expand the overnight provision at Ernest Bold and support people to explore a range of other short stay solutions received positive support from family carers and staff as long as the quality of the service was not compromised. It was commented that 'Everyone is unique and different people have different disabilities and need a range of flexible services to meet individual need'. Comments from staff were also positive about the proposal as it will deliver better outcomes for more people whilst contributing to the Councils savings by achieving value for money.
- 4.2.2 Areas of concern included worries that service users from Ernest Bold and Swan Bank would have problems sharing the same accommodation given their differing needs. Ernest Bold supports people with profound and multiple disabilities and Swan Bank supports people with behaviour that challenges. It was highlighted however that many of these people access the same venues to receive day time support and that all future bed allocations would, as they currently are, be assessed to ensure compatibility with people staying as far as possible.



4.2.3 Swan Bank: The lease on this site expires in 2020 with a 12 month break. This site is included in a wider service review and its future will be dependent on the outcome of this review. Corporate Landlord will be actively engaged with any discussions between the relevant service and landlord (Golden Lane Housing Ltd) to explore an alternative use for the remaining years on the lease agreement

#### 4.3 Personal Budgets

4.3.1 It was decided to include a question on personal budgets in the consultation questionnaire to help the council to gauge peoples understanding of how Personal Budgets (PB) could be used, and to improve the way the council provides information, guidance and payment mechanisms to make PB a more attractive alternative.

4.3.2 There was a fear that the take up of personal budgets could end up in a reduction in service provision if there were to be a shortfall in allocation. There is the perception that only the council can provide support to people with higher complex health needs. There was a concern that the quality and monitoring of external services were not as stringent as council services.

4.3.3 In addition the following was identified:

- 60% of respondents who took part in the consultation and answered the questions on personal budgets would be interested in using them to buy part of their care but felt they needed more information and support to make informed choices
- 9 % of people who responded were interested in changing provision and employing a personal assistant
- 10% of respondents would be willing to buy their short stay provision from an external provider using a PB.

4.3.4 This will be followed up by social workers when reviews are undertaken.

#### 5.0 FINANCIAL IMPLICATIONS

5.1 The Medium Term Financial Strategy includes a savings proposal totalling £2.7 million (£1.1 million in 2015/16 and £1.6 million in 2016/17) to Implement reduced cost delivery models for Disability In House provision.

5.2 The re-design of services detailed within this report will deliver savings of £563,000 towards this target this target. [AB/03092015/N]

#### 6.0 LEGAL IMPLICATIONS

6.1 At this stage there are legal implications in regard to the lease of the Swan Bank facility which are being progressed through legal services.

6.2 The Council has power under s122 of the Local Government Act 1972 to appropriate land which is no longer required for the purpose for which it is held to any other purpose for which it has power to acquire land. [RB/01092015/K]

## **7.0 EQUALITIES IMPLICATIONS**

- 7.1 Initial equality analysis for users of the affected services has been refreshed in light of the preferred options; it concludes that there is no direct discrimination or adverse impacts in the light of the recommendations.

## **8.0 ENVIRONMENTAL IMPLICATIONS**

- 8.1 There are no environmental implications associated with this report.

## **9.0 HUMAN RESOURCES IMPLICATIONS**

- 9.1 There are human resource implications associated with this report as the recommendations impact on some council employees. The recommendations will be implemented in line with the Council's Human Resources policies and procedures.

## **10.0 CORPORATE LANDLORD IMPLICATIONS**

- 10.1 The implications for the identified sites are as follows:
- 10.2 The Oxley Day Centre will be declared surplus by the People Directorate and appropriated to the Corporate Landlord and be managed as part of the Council's asset disposal strategy. The Corporate Landlord will deal with the progression of the marketing and sale of the asset for best consideration and following the closure of the Centre the management of the property as a surplus asset.
- 10.3 Oxley Moor House site will be declared surplus by the People Directorate and appropriated to the Corporate Landlord and be managed as part of the Council's asset disposal strategy. This site is a Future Space 'in scope' asset and therefore any property savings resulting from the vacation and disposal of this site will be appropriated to the Future Space savings programme.
- 10.4 Pathways to work, Bushbury Woodcraft based at Steele Drive; the lease for the industrial unit on Steele Drive, which is the current base for the Pathways to Work service, be relinquished with responsibility for the site being returned to the Corporate Landlord for use on the open market.
- 10.5 The surplus assets will be managed by the Corporate Landlord Service in accordance with the Corporate Landlord Board recommendations prior to disposal with a view to minimising holding costs whilst still ensuring any buildings are maintained in good order (where possible) and secured prior to disposal.
- 10.6 There will be holding costs associated with these surplus assets and the full financial savings cannot be made until the assets have been disposed of/leases terminated.

## **11.0 SCHEDULE OF BACKGROUND PAPERS**

- 11.1 Cabinet March 2014: Managing the Budget Cuts.  
Full Council 24<sup>th</sup> July 2014: Managing the Budget Cuts, the next phase.

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